ing Fees Pursuant to 1 XAVIER BECERRA Attorney General of California MARK R. BECKINGTON Supervising Deputy Attorney General SUPERIOR COURT OF CALIFORNIA 3 AMIE L. MEDLEY COUNTY OF SACRAMENTO Deputy Attorney General 4 State Bar No. 266586 300 South Spring Street, Suite 1702 Los Angeles, CA 90013 5 Telephone: (213) 269-6226 6 Fax: (213) 897-5775 E-mail: Amie.Medley@doi.ca.gov Attorneys for Defendant Alex Padilla, California Secretary of State 8 SUPERIOR COURT OF THE STATE OF CALIFORNIA 9 COUNTY OF SACRAMENTO 10 GORDON D. SCHABER DOWNTOWN COURTHOUSE 11 12 13 ROQUE "ROCKY" DE LA FUENTE, an Case No. 34-2016-00204821 individual; DR. MARK SEIDENBERG, an 14 individual; the AMERICAN NOTICE OF MOTION AND MOTION INDEPENDENT PARTY OF FOR JUDGMENT ON THE CALIFORNIA; DR. ROBERT ORNELAS. PLEADINGS; MEMORANDUM OF 15 an individual; DANIELLE DE LA POINTS AND AUTHORITIES IN FUENTE, an individual, SUPPORT THEREOF 16 17 Plaintiffs. January 14, 2019 Date: Time: 2:00 p.m. 18 Dept: 53 Judge: Hon. David I. Brown 19 Trial Date: April 16, 2019 ALEX PADILLA, Secretary of State for the Action Filed: December 15, 2016 20 State of California; and DOE 1 through Confirmation No.: 2386407 DOE 60 inclusive, 21 Defendants. 22 23 24 25 26 27 28

TO PLAINTIFFS DR. MARK SEIDENBERG, DR. ROBERT ORNELAS, AND AMERICAN INDEPENDENT PARTY OF CALIFORNIA:

PLEASE TAKE NOTICE that on January 14, 2019, at 2:00 p.m. or as soon thereafter as it may be heard, in Department 53 of the above named court located at 813 6th Street, Sacramento, CA 95814, Defendant Alex Padilla, California Secretary of State, will and hereby does move under Code of Civil Procedure section 438 for judgment on the pleadings in this action in his favor as to the entire complaint and each cause of action therein.

This motion is made on the ground that the plaintiffs' operative complaint does not state facts sufficient to constitute a cause of action against Defendant Padilla. (Code Civ. Proc., § 438, subd. (c)(1)(A)(ii).)

This motion is based upon the information provided herein, the accompanying memorandum of points and authorities, the pleadings on file in this action, any matters of which the Court may take judicial notice and such other matters as may be brought to the attention of the Court before or during consideration of this motion.

This motion is made following the conference required by Code of Civil Procedure section 439, subdivision (a), which took place on November 9, 2018.

Dated: December 12, 2018

Respectfully Submitted,

XAVIER BECERRA
Attorney General of California
MARK R. BECKINGTON
Supervising Deputy Attorney General

AMIE L. MEDLEY

Deputy Attorney General

Attorneys for Alex Padilla, California

Secretary of State

MEMORANDUM OF POINTS AND AUTHORITIES

INTRODUCTION

Defendant Alex Padilla, California Secretary of State (the "Secretary"), requests that this Court grant judgment on the pleadings in his favor. The complaint in this action alleges violations of various provisions of the California Elections Code that purportedly occurred in the days leading up to the November 2016 general election. Among other things, plaintiffs claim that there were problems with the certification of candidates, the abbreviations used on the ballot, and the randomization drawing performed by Secretary of State to determine the placement of candidates' names on the ballot. The Plaintiffs did not bring a pre-election challenge to seek correction of these alleged errors, instead waiting until a month after the election to file this action. It has now been approximately two years since the election occurred, an entire election cycle having since come and gone, and there is no possible relief that this court can now grant the plaintiffs. And the declaratory and injunctive relief Plaintiffs request in their complaint would have no prospective effect and thus is not appropriate. For these reasons, the complaint should be dismissed without leave to amend and judgment should be entered in favor of the Secretary.

BACKGROUND

The original plaintiffs in the case included Roque "Rocky" De La Fuente, a presidential candidate in the 2016 general election, and Danielle De La Fuente, who attempted to serve as one of Roque De La Fuente's electors. Compl., at ¶ 2, 6. Roque De La Fuente's request to appear as a write-in candidate on California's general election ballot was denied due to his failure to submit the required slate of 55 pledged electors and to correctly complete and submit the required elector forms. (Compl. at ¶ 2.) (Although the complaint includes allegations regarding Roque De La Fuente's 2016 presidential run, the complaint does not tie any of the alleged Elections Code violations to his candidacy.) Both of these plaintiffs dismissed their claims on June 1, 2017. (Dkt. 28.) Their counsel then withdrew from representation of the remaining plaintiffs. (Dkt. 32, 49.) Three plaintiffs remain: the American Independent Party; Dr. Mark Seidenberg, the Vice Chairman of the State Central Committee for the American Independent Party and one of its electors during the November 2016 election; and Dr. Robert Ornelas, the Chairman of the

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American Independent Party of California at the time the Complaint was filed (the remaining plaintiffs will be referred to collectively as "Plaintiffs"). Compl. at ¶¶ 3-5.

This action was filed on December 15, 2016. (Dkt. 1.) The complaint consists of a single cause of action for declaratory and injunctive relief based on alleged Election Code violations that purportedly occurred in the lead up to the November 8, 2016 general election. First, Plaintiffs allege that the Secretary violated Election Code section 13205, subdivision (b) by "willfully permitt[ing] 57 of 58 California counties to omit advisory and informative language from the ballot." (Compl. at ¶ 23.) The allegedly omitted language gives instructions on how to vote for a slate of presidential and vice presidential electors. (Compl. at ¶ 14.) Plaintiffs next allege that the Secretary violated Election Code sections 13105, subdivision (c) and 19301 subdivision (b) by "permitt[ing] California counties to print the November 8, 2016 general election ballot with an inaccurate, inappropriate, and non-representative abbreviation of the American Independent Party of California ('Al')" and "fail[ing] to properly separate "Rep", from "Al" with the prescribed comma." (Compl. at ¶ 27.) Plaintiffs then allege that the Secretary violated Election Code section 13112 by failing to conduct the required randomization lottery to determine the order in which candidates' names are placed on the ballot. (Compl. at ¶ 28.) Finally, Plaintiffs allege that the Secretary failed to enforce Election Code section 7300 by accepting the Republican Party's slate of electors after the statutory deadline; by certifying that slate even though it did not include specific party officers required by statute; and by certifying the slate even though it included an individual who Plaintiffs allege holds an "office of trust under the United States" in violation of Article II Section 1, Clause 2 of the United States Constitution. (Compl. ¶ 29, -31.)

The complaint seeks declaratory and injunctive relief as to each of these alleged violations. Plaintiffs request a declaration that the Secretary violated the Election Code in "his preparation and/or verification of the November 8, 2016 general election ballot." (Compl. at 9.) They also seek a declaration that the Secretary violated the Election Code by certifying the Republican

After the withdrawal of their attorney, Drs. Seidenbaum and Ornleas represent themselves in pro per. Although it remains a party, the American Independent Party has not retained a new attorney.

Party's slate of electors. (*Ibid.*) Finally, Plaintiffs seek an injunction "ordering the Secretary of State to comply with California law as it relates to his duties as Chief Elections Officer." (*Ibid.*)

Defendant Alex Padilla filed an answer to the complaint on March 8, 2017, generally denying the allegations.

ARGUMENT

"A judgment on the pleadings in favor of the defendant is appropriate when the complaint fails to allege facts sufficient to state a cause of action." (Harris v. PAC Anchor Transp., Inc. (2014) 59 Cal.4th 772, 777.) "A motion for judgment on the pleadings performs the same function as a general demurrer, and hence attacks only defects disclosed on the face of the pleadings or by matters that can be judicially noticed." (Burnett v. Chimney Sweep, 123 Cal.App.4th 1057, 1064.)

I. PLAINTIFFS FAILED TO PROPERLY AND TIMELY CHALLENGE THE ALLEGED ELECTIONS CODE VIOLATIONS

Plaintiffs make allegations regarding several violations of the Election Code that they believe occurred in the days leading up to the November 2016 general election. However, Plaintiffs have failed to present their challenge in such a way that they could obtain effective relief. Plaintiffs do not purport to be contesting the election under Election Code section 16100, nor did they seek a preelection remedy under Election Code section 13314, subdivision (a)(1).

Elections Code section 16100 sets out the procedure to contest an election and enumerates the specific grounds on which an election may be contested. These grounds include egregious problems that might occur in an election, such as misconduct by elections officials or the occurrence of voter fraud. (Elec. Code, § 16100.) The grounds listed in that section are the exclusive grounds for an election contest. (*Friends of Sierra Madre v. City of Sierra Madre* (2001) 25 Cal.4th 165, 171.) Even if Plaintiffs had asserted one of the seven enumerated grounds for an election contest, they did not do so in a timely manner. Any election contest must be filed within thirty days of the election (and in specific circumstances the deadline to file is even shorter). (Elec. Code, § 16401.) Plaintiffs filed their complaint on December 15, 2016—39 days after the election.

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(See infra pp. 8-9.)

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Plaintiffs also failed to seek relief that could have corrected the alleged errors before the November 8, 2016 election actually occurred. The usual procedure for raising the type of statutory violations asserted in Plaintiffs' complaint is a preelection writ of mandate, not a postelection complaint for injunctive and declaratory relief: "Any elector may seek a writ of mandate alleging that an error or omission has occurred, or is about to occur, in the placing of any name on, or in the printing of, a ballot, sample ballot, voter pamphlet, or other official matter, or that any neglect of duty has occurred, or is about to occur." (Elec. Code, § 13314, subd. (a)(1).) That section provides that a writ of mandate shall issue only if the "issuance of the writ will not substantially interfere with the conduct of the election" and gives challenges under that section priority over all other civil matters. (Elec. Code, § 13314, subd. (a)(2)(B).) Occasionally claims brought under this section may continue after an election has occurred, but only if they fit into the exception to mootness for questions of public policy that are likely to be repeated in the future.

Each of the errors Plaintiffs allege took place would have occurred far enough in advance of the election that Plaintiffs could have sought a remedy under Election Code section 13314. The omission of language from a county ballot or the use of an incorrect party abbreviation could have been raised at least as early as the few days following the availability of sample ballots. The allegation that the Republican slate of electors was submitted after the statutory deadline (usually October 1, though in 2016, the deadline moved to October 3 because October 1 was a Saturday) could have been raised shortly after that deadline. The allegation that the required randomization lottery, which must take place on the 82nd day before the election (see Elec. Code, § 13112), did not occur could have been raised in the days following that deadline. Plaintiffs presumably would have had knowledge of these events as they were occurring. Had they sought a writ of mandate before the election occurred, the Court might have been able to provide any relief it found to be merited in the form of ballot corrections or additional procedures. But because Plaintiffs did not raise the alleged errors until after the election, that relief was lost to them.

In any event, "[o]ne cannot pass up a preelection remedy in favor of a post-election challenge." (McKinney v. Sup. Court (2004) 124 Cal. App. 4th 951, 957.) In McKinney, a voter

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brought a post-election challenge, arguing that the presence on the ballot of a write-in candidate who was not actually qualified had affected the election's outcome. (Id. at p. 775.) The court held that the challenge should have been brought before the election and could not be brought after the fact. (Id. at p. 777.) The court explained that post-election contests could only be brought on the grounds enumerated in Election Code section 16100 or based on a constitutional violation. (Id. at pp. 776-778.) Also instructive on this point is Kilbourne v. City of Carpinteria (1976) 56 Cal.App.3d 11, in which a city council member facing a special recall election failed to seek a writ of mandate to correct the spelling of his name on the ballot. Instead, he waited until after the election and sought to invalidate the election results based on the error. (Id. at p. 16.) The court held that his claims were moot and dismissed the case. (Id. at p. 17.) Although Plaintiffs in this action do not seek the drastic remedy of invalidating the November 2016 election based on the alleged violations of the Election Code, by not raising these errors before the election was held, they missed their opportunity to obtain an effective remedy. Declaratory relief regarding whether or not Election Code violations did occur would have no prospective effect, and the only injunctive relief requested is a general command for the Secretary of State to comply with the Election Laws in the future—something he is already presumed to do. (Connerly v. Schwarzenegger (2007) 146 Cal. App. 4th 739, 751.)

II. ALL OF THE CLAIMS ALLEGED IN THE COMPLAINT ARE MOOT

Even if Plaintiffs had timely filed an action to raise the allegations in the Complaint, those claims are all now moot. It has now been two full years since the November 2016 general election occurred. The ballots were printed, cast, counted, and the candidates elected have now served nearly two years of their terms of office. No relief is available for Plaintiffs' alleged violations of the Elections Code, which relate to the preparation and printing of ballots and the qualification of candidates for the November 2016 election.

The occurrence of an election renders claims of error in the conducting of that election moot. (See, e.g., Vargas v. Balz (2014) 223 Cal.App.4th 1544,1549-50 ["there is no actual controversy in this case because the election has been held and the results have been certified."]; Finnie v. Town of Tiburon (1988) 199 Cal.App.3d 1, 11 [appeal dismissed as moot where trial

court denied preliminary injunction to stop a special election and the election occurred].) In Vargas v. Balz (2014) 223 Cal.App.4th 1544, for example, the plaintiff petitioned for a writ of mandate to compel the city clerk and the registrar of the City of Brea to print ballot arguments as submitted by the authors rather than the version provided by the city clerk, which omitted a portion of the arguments. The Court of Appeal held that the claim was moot, noting that "there is no actual controversy in this case because the election has been held and the results have been certified." (Id. at pp. 1549-50.) Another case, Finnie v. Town of Tiburon, supra, 199 Cal.App.3d 1, involved allegations regarding violations of the Elections Code in the calling of and preparations for a special election at which voters would consider a ballot initiative. The requested injunction was denied, the case was dismissed, and the election went forward. The Plaintiffs appealed, but the appeal was dismissed because "in this post-election period any ruling on that injunction would be purely academic." (Id. at p. 11.)

The California Supreme Court, in an older and often-cited case, upheld the dismissal of a case alleging problems with the verification of signatures on the petition to hold a special recall election. (Lanahan v. City of Los Angeles (1939) 14 Cal.2d 128.) The Court explained:

The election has been held and it is not even intimated that any of the alleged deficiencies or irregularities in the presentation and certification of the recall petition prevented a full and fair vote at the recall election. The result of the election was duly canvassed and declared. The elected mayor assumed his office and has since been functioning as such. A reversal of the order would vest the trial court with no justiciable controversy in this action for the reason that what was sought to be enjoined has already been done.

(*Id.* at 132.)

Although these examples of mootness occurred in the appellate courts rather than the trial courts, they are applicable here. The duty of this Court, as of any court, "is to decide actual controversies by a judgment which can be carried into effect, and not to give opinions upon moot questions or abstract propositions, or to declare principles or rules of law which cannot affect the matter in issue in the case before it." (Consol. Vultee Aircraft Corp. v. United Automobile Aircraft and Agricultural Implement Workers of America (1946) 27 Cal.2d 859, 863.) And "the

pivotal question in determining if a case is moot is therefore whether the court can grant the plaintiff any effectual relief." (Wilson & Wilson v. City Council of Redwood City (2011) 191 Cal.App.4th 1559, 1574.) With the 2016 general election long past, this Court can offer no relief to the Plaintiffs in this case. Thus, the claims are moot and should be dismissed.

Although "an exception to the doctrine of mootness exists where the issues presented 'are of general public interest and likely to recur," that exception does not apply here. (Kunde v. Seiler (2011) 197 Cal. App. 4th 518, 527.) Here, the allegations in the Complaint are limited to very specific factual scenarios that are unlikely to recur in future elections. The Complaint does not raise broad questions regarding the correct application or interpretation of the cited Elections Code sections, but whether specific actions or errors alleged to have occurred in 2016 violated those laws. And Plaintiffs do not allege that there is a likelihood that the alleged statutory violations will be repeated in the future. Thus, Plaintiffs' claims do not fit into the exception for mootness.

III. PLAINTIFFS ARE NOT ENTITLED TO DECLARATORY OR INJUNCTIVE RELIEF

The Complaint includes three requests for relief: 1) a judgment "[d]eclaring the Defendants violated California Election Code in his preparation and/or verification of the November 8, 2016 general election ballot;" 2) a judgment "[d]eclaring that Defendants violated California Election Code in his certification of the Republican slate of electors because it was not submitted before the deadline and because the slate included/excluded electors adverse to controlling statute;" and 3) "an injunction ordering the Secretary of State to comply with California law as it relates to his duties as Chief Elections Officer." (Compl. at 9.) None of these requested remedies is appropriate in this case.

A. Declaratory Relief Is Not Appropriate

As mentioned, Plaintiffs' claims in this case are very specific to certain factual scenarios that they allege to have occurred in the days leading up to the November 2016 election. They seek a declaration from this Court that the Secretary violated the law, even though it is too late for any violations that did occur to be corrected and the alleged violations are unlikely to be repeated in future elections. It is well-established that declaratory relief "operates prospectively, and not

B. Injunctive Relief Is Not Appropriate

Plaintiffs also request an injunction requiring the Secretary to comply with California law in the future. This type of general instruction to a state official to follow the law is not appropriate for an injunction. "There is a presumption that state officers will obey and follow the law" and "without a threat of present or future injury, no injunction can lie." (Connerly v. Schwarzenegger (2007) 146 Cal.App.4th 739, 751.) Plaintiffs do not allege that the statutory violations they contend occurred in the November 2016 elections are likely to occur again, or that there is any reason to believe the Secretary will do anything other than follow applicable law in connection with preparation for future elections. Thus, the requested injunction is not appropriate.

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CONCLUSION

For the foregoing reasons, the Secretary respectfully requests that Plaintiffs' claims be dismissed and judgment be entered in his favor.

Dated: December 12, 2018

Respectfully Submitted,

XAVIER BECERRA
Attorney General of California
MARK R. BECKINGTON
Supervising Deputy Attorney General

AMIE L. MEDLEY

Deputy Attorney General

Attorneys for Defendant Alex Padilla,

Secretary of State

DECLARATION OF SERVICE BY E-MAIL and U.S. Mail

Case Name:

De La Fuente v. Padilla (De La Fuente IV)

Case No.:

34-2016-00204821

I declare:

I am employed in the Office of the Attorney General, which is the office of a member of the California State Bar, at which member's direction this service is made. I am 18 years of age or older and not a party to this matter. I am familiar with the business practice at the Office of the Attorney General for collection and processing of correspondence for mailing with the United States Postal Service. In accordance with that practice, correspondence placed in the internal mail collection system at the Office of the Attorney General is deposited with the United States Postal Service with postage thereon fully prepaid that same day in the ordinary course of business.

On <u>December 12, 2018</u>, I served the attached **NOTICE OF MOTION AND MOTION FOR JUDGMENT ON THE PLEADINGS; MEMORANDUM OF POINTS AND AUTHORITIES IN SUPPORT THEREOF** by transmitting a true copy via electronic mail. In addition, I placed a true copy thereof enclosed in a sealed envelope, in the internal mail system of the Office of the Attorney General, addressed as follows:

Dr. Mark Seidenberg 476 Deodora St. Vacaville, CA 95688

E-Mail: hakohen3@yahoo.com

Dr. Robert Ornelas 1691 S. Heritage Circle Anaheim, CA 92804 E-Mail: rbrtornelas@aol.com

I declare under penalty of perjury under the laws of the State of California the foregoing is true and correct and that this declaration was executed on December 12, 2018, at Los Angeles, California.

Beth Capulong

Declarant

Sionature

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1	XAVIER BECERRA	e .							
2	Attorney General of California MARK R. BECKINGTON								
3	Supervising Deputy Attorney General AMIE L. MEDLEY								
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8	SUPERIOR COURT OF THE STATE OF CALIFORNIA								
9	COUNTY OF SACRAMENTO								
10									
11	GORDON D. SCHABER DOWNTOWN COURTHOUSE								
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13	ROQUE "ROCKY" DE LA FUENTE, an	34-2016-00204821							
14	individual; DR. MARK SEIDENBERG, an	[PROPOSED] ORDER GRANTING MOTION FOR JUDGMENT ON THE							
i	individual; the AMERICAN INDEPENDENT PARTY OF								
15	CALIFORNIA; DR. ROBERT ORNELAS, an individual; DANIELLE DE LA	PLEADINGS							
16	FUENTE, an individual,	C.C.P. § 438							
17	Plaintiffs,								
81	v.								
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20	ALEX PADILLA, Secretary of State for the State of California; and DOE 1 through DOE 60 inclusive,								
21	Defendants.								
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24	The Motion for Judgment on the Pleadings filed by Defendant Alex Padilla, California								
25	Secretary of State, came on regularly for hearing upon notice on January 14, 2019 in Department								
26	53 of the above-entitled court.	•							
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1	The Court, having reviewed and considered all papers in support of and in opposition to							
2	Defendant's Motion for Judgment on the Pleadings, the Court finds, adjudges and orders as							
3	follows:							
4	That the Court GRANTS Defendant's Motion for Judgment on the Pleadings with regard to							
5	the complaint filed on December 15, 2016.							
6	The complaint in its entirety is hereby dismissed with prejudice. Judgment shall be entered							
7	in favor of Defendant.							
8	IT IS SO	ORDERED		· ·				
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I declare under penalty of perjury under the laws of the State of California the foregoing is true and correct and that this declaration was executed on December 12, 2018, at Los Angeles, California.

Beth Capulong

Declarant

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